

# Broughton Neighbourhood Plan

shaping our future together 2016 through to 2031

### **Consultation Statement**

(Part 5, Section 15 Neighbourhood Planning (General) Regulations 2012)

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### Introduction

In its recent history, Broughton Parish Council and residents have been very keen to demonstrate that they are democratically engaged and are passionate about their environment and surroundings, engaging frequently with local authorities and having established a Parish Plan.

The Steering Committee has used a variety of means to connect with residents using social media, posters, household doordrops, printed copies and focused connections with the Church, Chapel, St Andrew's Residential Home.

We would like to thank everyone who has participated in and supported this project during the course of the production of this Neighbourhood Plan including the Red Lion, Broughton and Broughton Primary school for the very kind offer to use their facilities to provide for a spread of village locations for some of our consultation events.

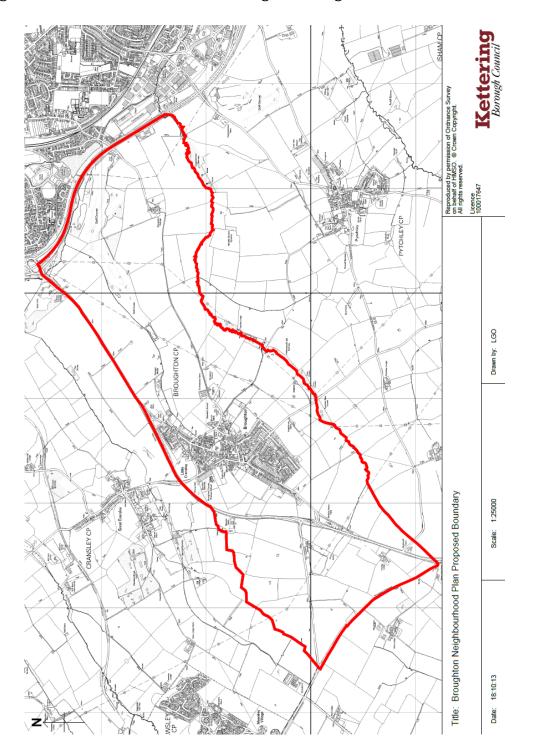
Broughton Parish Council and residents welcome the opportunity afforded by the Localism Act 2011 and Neighbourhood Planning through consultation and ownership, to approach the future positively and with locally driven solutions specific to our own identified needs established with Kettering Borough Council, ensuring that Broughton and its parish will thrive and will become a valuable asset to the wider Kettering Borough Rural area as a settled and sustainable rural location, rich in its heritage and character.

#### **Broughton Parish Council**

### **Neighbourhood Area Designation**

Kettering Borough Council received the application from Broughton Parish Council as a relevant body to designate the Parish of Broughton as the Neighbourhood Plan Area for the Broughton Neighbourhood Plan. A consultation on the proposed Neighbourhood Plan Area took place from 4th November 2013 to 16th December 2013.

On 15th January 2014 Kettering Borough Council designated the Parish of Broughton as the Neighbourhood Plan Area for the Broughton Neighbourhood Plan.



### Neighbourhood Plan introductory and Scoping Consultation Event

The Broughton Neighbourhood Plan Steering Group has met and worked with Kettering Borough Council throughout the Neighbourhood Plan Process and has found this resource and the support provided of valuable assistance in the production of this Plan.

In May 2013, Philip Hollobone, MP (Kettering) debated at Westminster regarding Development in Broughton specifically and Neighbourhood Planning with the then Parliamentary Under Secretary of State for Communities and Local Government, Nick Boles. A visit to the village was proposed and accepted. Mr. Boles, toured the village with Parish, Borough and County Councillors and then met with residents to discuss the village and Neighbourhood Planning. This visit featured on BBC Look East.

The Neighbourhood Plan Area designation was approved by Kettering Borough Council in January 2014 and Broughton Parish Council and the Neighbourhood Steering Committee launched the Neighbourhood Plan Project in the village at a Scoping Open meeting in February 2014. The meeting had been publicised in the Broughton News Magazine (village wide household doordrop) and was held at Broughton Village Hall.

The Broughton Parish Plan provided a recent and valuable, informed reference point and platform to build from and residents were asked to provide their thoughts and concerns initially on the following headline topics:

Heritage and Identity	Energy Saving Measures	
Employment	Maintaining a Sustainable Environment	
Recreation for All	Young/Senior Needs	
Education	Business and Commerce	
Rural or Urban	Communication	
What makes us Rural?	Site allocations for Housing	
Site allocations for business	Housing need	
Infrastructure	Recycling, Green Spaces	
Facilities	Agriculture past and present	
Traffic and Transportation (roads buses bikes cars footpaths traffic		

Traffic and Transportation (roads, buses, bikes, cars, footpaths, traffic management)

### Neighbourhood Plan introductory and Scoping Consultation Event

The responses from this scoping consultation were gathered and distilled into distinct areas – these were :

Too much Development in Broughton

Too much Traffic and significant road safety issues

High Street, Broughton

Green Areas and Public Spaces

Additionally, there were many responses expressing concern about strategic direction and these were as follows:

Loss of history and character

Want to retain village status

Enabling young people to stay in the village and downsizing opportunities

#### Conclusion

The initial scoping exercise resulted in the Steering Committee being able to explore the emerging main areas with separate consultation meetings: Traffic and Transportation, Rural or Urban, Development and Environment. From these meetings, the Steering Group Committee was able to scope out 7 distinct Core Strategic Objectives to drive the solutions to each main Theme. These main Themes have become the Chapters in the Neighbourhood Plan.

## Community Consultation Meeting Rural or Urban



Broughton Neighbourhood Plan
3<sup>rd</sup> February 2014
6.30pm-7.30pm
Broughton Village Hall

#### The topic for the meeting will be Rural or Urban?

Traditionally we have a rural identity but what does this mean for you? What do you value about where you live? Is it important to you that Broughton has a rural identity? Do you believe Broughton's identity is being challenged?

#### How can we manage these questions and challenges for the future?

Please come and tell us what you are thinking Your thoughts will shape Broughton's Neighbourhood Plan

This meeting is organised by the Broughton Neighbourhood Plan Steering Group

The meeting was publicised on posters throughout the village and by email to those who had expressed interest in the project at the scoping meeting. The meeting was held at Broughton Village Hall and facilitated by the Neighbourhood Plan Steering Committee with posters displaying questions and discussion statements enabling debate and comments. Residents were asked to use Post It Notes to share their thoughts.

#### Key issues from consultation

- Broughton is a rural community and should stay as such with sense of belonging to a village community rather than a town
- Adults and children feel relaxed and safe as they know and are known by those around them
- Retain access to walks and fields don't urbanise the village with new housing
- Further expansion of the village will have a negative impact
- We should maintain a village identity by ensuring a green boundary so that housing development does not join us up with Kettering
- Rural life such as that found in Broughton is to be cherished
- Ensure that what is built is for local people and what is wanted we do not want to become part of a commuter belt
- The infrastructure of the village has already been pushed beyond its limits
- The historic element is an important part of village life it gives us roots this can become lost in an urban environment

## Community Consultation Meeting Rural or Urban

Representation from the village :			
Glebe Avenue	7	Cransley Hill	1
Ivydene Terrace	4	Church Street	2
High Street	1	Thurburn Close	2
Northampton Road	4	Donaldson Avenue	1
Gate Lane	1	Silver Street	2
Churchview	2	Oak Close	1
Kettering Road	4	Darlow Close	2
+ The Neighbourhood Steering Committee and Local Borough Councillor			

## Community Consultation Meeting Traffic and Transportation



Broughton Neighbourhood Plan

3<sup>RD</sup> MARCH 2014

6.30pm-7.30pm

Broughton Village Hall

#### TRAFFIC AND TRANSPORTATION

Access, Vehicles, Parking, Public Transport, Green Transport where and what are the issues and what could be done to help?

How can we manage these questions and challenges for the future?

Please drop in and tell us what you are thinking Your thoughts will shape Broughton's Neighbourhood Plan

This meeting is organised by the Broughton Neighbourhood Plan Steering Group

The meeting was publicised on posters throughout the village and by email to those who had expressed interest in the project at the Scoping Meeting and was held in Broughton Village Hall. The meeting was facilitated by the Neighbourhood Plan Steering Committee with posters displaying questions and discussion statements enabling debate and comments. Residents were asked to use Post It Notes to share their thoughts.

#### Key issues from consultation

- Lack of parking
- Insufficient and inadequate public transport
- High street safety and congestion from vehicle movements and parking
- A43 junctions difficult access and accidents
- No right turn at A43 Northampton Road making connection with Mawsley awkward
- Rat run through Broughton following issues on other surrounding routes
- More houses equals more traffic on the roads no more development but the planners override local opinion
- 20mph speed limit through Northampton road, High Street

## <u>Community Consultation Meeting</u> <u>Traffic and Transportation</u>

#### Key issues from consultation (cont)

- Speeding and volume of traffic in village
- One way route at school times
- Poor parking near to the shops
- Some parking could be made near the park
- Encourage walking with good, even pavements and lighting

Representation from the village :			
St Andrew's Close	2	Meadow Close	2
Glebe Avenue	7	Kettering Road	5
Ivydene Terrace	4	Bentham Close	6
High Street	2	Cransley Hill	2
Northampton Road	4	Wellingborough Road	4
Gate Lane	1	Church Street	5
Churchview	2	Thurburn Close	2
+ Neighbourhood Plan Steering Committee			

## Community Consultation Meeting Our Environment



#### Broughton Neighbourhood Plan 28<sup>th</sup> April 2014

drop in anytime between 6.30pm-7.30pm Red Lion, Broughton

#### Our Environment?

Our results so far are demonstrating that we place significant value on the environment in which we live and that which surrounds us.

With the Neighbourhood Plan, we have the opportunity to shape how we can look to maintain/improve what we have.

Please come and share your thoughts with us

This meeting is organised by the Broughton Neighbourhood Plan Steering Group

The meeting was held at the Red Lion Pub and was a freeflow display board format with information on the village open spaces and play areas, Operation Springbloom and Footpaths. Mr. Simon Merrifield also attended and provided information and discussion regarding Highcroft Farm. Residents were asked to express their thoughts and concerns by leaving comments on post it notes which were collated for reference and discussion by the Neighbourhood Plan Steering Group.

The full Neighbourhood Plan Steering Group were in attendance.

#### Key issues from consultations

- Protect Highcroft Farm as a haven for very rare wildlife
- Poorly thought through proposition by KBC for the Gypsy issue. Other sites in the county must be more acceptable/appropriate for a Gypsy site
- More bin facilities for dogs and litter management
- Clarification of existing footpaths
- Make Gate Lane a Quiet Lane
- Operation Springbloom is a great way to show our village in its best light needs more volunteers for planting

## Community Consultation Meeting Our Environment

#### Key issues from consultations (cont)

- Local wildlife is very important with various species that help with the environment
- Allotment outlet for surplus products would be a great idea
- Protect open spaces and ensure lanes are not over used by putting up housing
- Protect and enhance Pocket Park
- Improve access to public rights of way by adequate maintenance and better signage
- Protect and expand availability of allotments & smallholdings

Representation from the village :			
3	Church Street	2	
7	Oak Close	3	
2	Cox's Lane	2	
1	Lime Close	1	
2	High Street	1	
3			
	3 7 2 1 2	3 Church Street 7 Oak Close 2 Cox's Lane 1 Lime Close 2 High Street	

+ Neighbourhood Plan Steering Committee, Mr. S Merrifield

## Community Consultation Meeting Development

Broughton Parish Neighbourhood Plan



#### **Development in Broughton**

The Broughton Neighbourhood Planning Steering Group is looking for you to have your say.

Please attend the meeting on  $1^{\text{st}}$  December 2014 and let us know your thoughts.

Presentation will start at 7pm Meeting closes at 8.15pm Venue : Broughton Primary School

The meeting was held at Broughton Primary School. The format was a brief presentation followed by freeflow display boards with information on the village boundary, proposed strategic sites of the BT Exchange, Church Street and the Garages, Carter Avenue, possible housing type solutions. Residents were asked to express their thoughts and concerns by leaving comments on post it notes which were collated for reference and discussion by the Neighbourhood Plan Steering Group.

The full Neighbourhood Plan Steering Group were in attendance alongside 2 members of Kettering Borough Council Planning Department.

#### Key issues from consultation

- Redevelopment of BT site welcome
- Strategic direction preferred to "random" development
- Small homes needed for downsizing and starter homes
- Concern over large developments
- Concern over loss of character of the village

## Community Consultation Meeting <u>Development</u>

Representation from the village :			
Donaldson Avenue	2	Meadow Close	2
Glebe Avenue	2	Carter Avenue	2
Northampton Road	4	Cox's Lane	4
Grange Road	2	High Street	2
Oak Close	2	St Andrew's Close	2
Kettering Road	4		

+ Neighbourhood Plan Steering Committee, Borough and County Councillors, KBC Officers



## Community Consultation Meeting Draft Plan – Have Your Say



The meeting was held at Broughton Village Hall. The format was a freeflow display of posters and display boards of each individual page of the Draft with additional information on the village boundary, proposed strategic sites of the BT Exchange, Church Street and the Garages, Carter Avenue, possible housing type solutions and policy documentation (National and local). The full Neighbourhood Plan Steering Group were in attendance alongside our Local Borough and County Councillors. The meeting was designed to be an opportunity for free discussion and sharing information and a check point for course correction

#### Key issues from consultation

#### General

- a very thorough Plan excellent work by all involved
- Wording of final document produced to be easily "accessible" by all residents if you wish to encourage all to register their vote.

## Community Consultation Meeting Draft Plan – Have Your Say

#### Key issues from consultation (cont)

#### Traffic

- Village traffic calming measures needed and welcomed
- Additional parking for the High Street needed
- Speeding traffic concerns for Kettering Road, Northampton Road, Wellingborough Road.
- Northampton/welly/High street t junction is an ideal site for a mini roundabout creating a natural traffic calming measure.
- High Street: concerns on parking, speeding traffic possible 20 mph zone coloured Tarmac, bollards. To prevent pavement parking, extending existing bay.
- Gate Lane: concern speeding traffic, possible 20mph zone?
- Until access to Mawsley for doctors, dentist etc is better, traffic through the village will always be a problem. One way out of the village this size is crazy.
- Access to A43 at each end of the village is not effective.
- Traffic calming measures such as change of priority at junction of Welly/Northampton/High street definitely worth trying.
- Concerned about how traffic will leave the new Cransley Hill development down past the school - Already gridlocked many mornings
   Consideration for other road users i.e. horses, children on bikes during school holidays and summer evenings.
- The traffic measures proposed look like a great idea. Interesting stats.

#### Development

- Strong support for redevelopment of BT site and Carter Avenue as strategic sites for starter/downsizing properties which should be prevented from being enlarged
- Restriction on future development than that outlined in the plan otherwise the identity of what remains of the village will disappear.
  - A general clean and tidy of the village would be welcomed.

## Community Consultation Meeting Draft Plan – Have Your Say

#### Key issues from consultation (cont)

- Bring unoccupied properties back into use
- No more infill building, space is limited and restricted already by continuing to infill it, it will become more congested.
- Access to development is crucial eg Cransley Hill will be a problem Significant omissions:

Employment even if only to say nothing envisaged and retail and commercial. It is evident that the village could support a bigger coop but lack of a site and infrastructure support eg parking.

Does the plan include any space for small/starter business units?

#### **Green Spaces**

- Please continue to protect Gate Lane and surrounding fields and green spaces.
- Any green spaces should be kept as green spaces with laws to protect them from development for good.
- Crucial to retain the green/wildlife areas in and around the village especially for future generations.
- Parking is a challenge however please avoid taking away any of our green space for cars, children need open space to play and explore.
- A plan of rights of way is required.

### <u>Community Consultation Meeting</u> <u>Draft Plan – Have Your Say</u>

Representation from the village :			
Glebe Avenue	16	Lenton Close	2
Ivydene Terrace	6	Bentham Close	2
High Street	4	Manor Farm Close	2
Northampton Road	6	Silver Street	2
Kettering Road	7	Cox's Lane	4
Cransley Hill	1	Brookhaven	3
Wellingborough Road	3	Donaldson Avenue	7
Church Street	2	Meadow Close	2
Thurburn Close	2	Carter Avenue	5
Members of Pytchley, Cransley and Mawsley Parish Councils			7
+ Noighbourhood Plan Stooring Committee and Local Borough Councilor and County			

+ Neighbourhood Plan Steering Committee and Local Borough Councilor and County Councilor





### **SEA**

Kettering Borough Council initiated the SEA process in March 2016 seeking a Screening Opinion from the statutory consultees, Historic England, Environment Agency and Natural England. It was concluded that an SEA would be required as a result of significant effects on Broughton Conservation Area, from comments made by Historic England.

At this stage, clarity was obtained on the different sites within the plan and their status, and whether they had been previously subject to a Sustainability Appraisal. As a result, a further opinion was received in September 2016, where the conclusion reached by Historic England was the same as previously. This is specifically as a result of the BT Exchange (Church Street) proposed allocation, being adjacent to the Broughton Conservation Area and is deemed to have 'significant impacts on the historic environment' meaning that an SEA is required because there has been no assessment of this site through a Sustainability Appraisal."

An SEA was produced by the Broughton Neighbourhood Plan Steering Group in December 2016 in preparation for further consultation together with the Neighbourhood Plan with Historic England, Natural England and the Environment Agency. Historic England were content other than a minor change in the wording of one sentence. The Environment Agency and Natural England had no further comment.

The full SEA is complete and is attached in annexe to this document (Annexe 2).

### **Pre-Submission Consultation**



## This is the future of our village please support The Plan ☺

The Neighbourhood Plan and survey are available online and we have paper copies that we can share see www.broughton-parish-council.org.uk, email us broughtonplan@aol.com or call 07749739165.

Consultation open from 1st December to 19th January

The Period for consultation ran from 1<sup>st</sup> December through to 19<sup>th</sup> January – extended beyond the statutory period to account for the Christmas Break. We engaged in a wider consultation exercise at this stage to facilitate contact with residents and raise general awareness levels for the project. The Consultation was advertised through the Broughton Neighbourhood Plan Facebook and Twitter pages, posters in the village, whole village household door drop and Kettering Borough Council website. Hard Copies of the document were held in various locations in the village and other hard copies were available for loan Electronic copies of the Draft Plan were available via the Parish Council website and Facebook pages. A questionnaire was also available to assist in commenting on the plan. Consultation responses are provided in Annexe 1.

Statutory Consultees were notified of the period of consultation and were issued with a copy of the draft Plan. The comments from Statutory Consultees are recorded in this

document.



#### Statutory Consultees

Anglian Water

NCC (Schools Service), John Dryden House

English Heritage

**Environment Agency** 

Fields in Trust

Garden Society

Highways Agency

JPU

**KBC - Community Services** 

KBC – Environmental Care (Rachel Gratton)

KBC - Environmental Health

**KBC - Housing Strategy** 

Nat Soc Of Allotment

National Grid UK Gas Distribution / Transmission

Natural England

NCC (Archaeology)

NCC (Minerals & Waste)

NCC (Natural Development Officer)

NCC (Trans & Highways)

NCC (Walking & Cycling Officer)

NHS, Hertfordshire & South Midlands Area Team (GP Services)

NHS, Nene Clinical Commissioning Group (Secondary Care)

North Northants Badger

Northamptonshire Fire & Rescue

Northamptonshire Police

Sport England

The Ramblers

Wildlife Trust

The SIX:

(consult@georgiangroup.org.uk)

(notifications@victoriansociety.org.uk)

(casework@spab.org.uk)

(caseworker@c20society.org.uk)

(office@ancientmonumentssociety.org.uk)

(casework@britarch.ac.uk )

Neighbouring Town and Parish Councils

Cransley

Pytchley

Walgrave

Orlingbury

Consultee	Comment	Response
Anglian Water	General comments  We note that the adopted North  Northamptonshire Core Strategy already includes a borough wide policy relating to water supply, water quality and wastewater infrastructure (Policy 5) and a policy relating to water efficiency (Policy 9). Therefore it is not considered necessary to include similar policies in the Neighbourhood Plan.  Strategic/Windfall General Policies  Policies 12 -15 outline criteria for windfall housing proposals within the Parish but does not identify any specific sites for these purposes. We would comment on any proposals for housing which include proposals for 10 or more dwellings as part of the planning application process.  Broughton Neighbourhood Plan -Green Spaces  The figure on page 69 of the plan identifies an area of land adjacent to Broughton Water Recycling Centre (sewage treatment works) as green space.  It would be helpful if the Neighbourhood Plan explained in what circumstances development in the vicinity of designated local open space/green spaces would be acceptable. As part of which it would be helpful to include reference to utility infrastructure provided by Anglian Water.	Thank you for your comments.  The Broughton Water Recycling Centre sits beyond our village boundary in open countryside.  The Neighbourhood Plan will not designate any sites for development beyond the village boundary as we are not demonstrating a local need that will require us to provide an exception site allocation.  However, over and above this position, we do have grave reservations about the capacity of the Centre as the village is subject to various existing issues and complaints relating to overflow, odours and raw sewage. The scale of development in Broughton and surrounding areas that this plant serves has increased significantly and it would be prudent to provision for a degree of future proofing. The site also sits in fully open and sloping landscape and is fully visible from the higher ground in Broughton. We do not believe it to be appropriate for this and other reasons to build any further housing beyond the existing boundary in this direction.
NCC Schools Service	No Comment	
English Heritage	No Comment	
Environment Agency	EA have reviewed the information submitted and consider the Neighbourhood Plan for Broughton is unlikely to result in significant environmental impacts	Thank you for your comments.
Fields in Trust	No Comment	
Garden Society	No Comment	

Consultee	Comment	Response
Highways Agency (Highways England)	Highways England notes the 87 dwellings have been allocated within the NNJCS to be delivered across Broughton over the Plan period. However, the Neighbourhood Plan has identified a total of 94 dwellings to be delivered of which 60-65 dwellings will be allocated to the Land to the east of Cransley Hill site. HE does not consider that this level of housing will impact upon the operation of the A14.	Thank you for your comments
JPU	No Comment	
KBC Community Services	No Comment	
KBC Environmental Care	No Comment	
KBC Environmental Health	No Comment	
KBC Housing Strategy	No Comment	
Nat. Soc. Of Allotments	No Comment	
National Grid UK Gas Distribution	From the consultation information provided, the gas distribution pipeline and overhead power line falling within the village boundary do not interact with any of the proposed development sites.  Whilst there is no implication for National Grid Gas Distribution's Intermediate/High Pressure apparatus, there may however be Low Pressure (LP)/Medium Pressure (MP) Gas Distribution pipes present within proposed development sites.	Thank you for your comments
Natural England	Natural England does not have any specific comments on this draft Neighbourhood Plan	Thank you for your comments.
NCC Archaeology	No Comment	
NCC Minerals & Waste	No Comment	
NCC Natural Development	No Comment	

Consultee	Comment	Response
NCC (Trans & Highways)	Some minor corrections on phrasing and terminology Recommendation for the Neighbourhood Plan to make reference to the Parking Standards document Request for the traffic movement ma to show Mon to Fri two-way averages to allow better comparison with other traffic flows at other sites	Thank you for your comments. We have updated our draft with your recommendations and corrections.
NCC (Walking & Cycling Officer)	No Comment	
NHS, Hertfordshire & South Midlands Area Team (GP Services)	No Comment	
NHS, Nene Clinical Commissioning Group (Secondary Care)	No Comment	
NCC (Minerals & Waste)	No Comment	
North Northants Badger	The North Northants Badger Group are generally supportive of the plan aim to retain the village identity and also support the aim of improving local ecology. The Group also understands that the plan is limited in nature by other housing allocations within and progressing through the plan system at a Borough level, and, that, in view of the closing date, are unable to submit any formal comments.	Thank you for your comments.
Northamptonshire Fire & Rescue	No Comment	
Northamptonshire Police	No Comment	
Sport England	It is important that the Neighbourhood Plan reflects national policy for sport as set out in the NPPF with particular reference to Pars 73 and 74 to ensure proposals comply with National Planning Policy. It is also important to be aware of Sport England's role in protecting playing fields and the presumption against the loss of playing fields (see link below), as set out in our national guide, 'A Sporting Future for the Playing Fields of England – Planning Policy Statement'. <a href="http://www.sportengland.org/facilities-planning/planning-for-sport/development-management/planning-applications/playing-field-land/">http://www.sportengland.org/facilities-planning/planning-for-sport/development-management/planning-applications/playing-field-land/</a>	Thank you for your comments. The Neighbourhood Plan is designating the School Playing Fields + High Street and Podmore Play areas as LGS specifically to maintain and promote sport and exercise in young people. The Village Hall Playing Field is already protected by a Fields in Trust agreement.

Consultee	Comment	Response
The Ramblers	No Comment	
The Wildlife Trust	No Comment	
The Georgian Group	No Comment	
The Victorian Society	Historic England will provide comments via the SEA	Noted.
The Society for the Protection of Ancient Buildings	No Comment	
The Twentieth Century Society	No Comment	
Ancient Monuments Society	No Comment	
British Archaeology	No Comment	
Historic England	HE have responded to the consultation on the SEA scoping document, and as the results of the SEA will determine the site allocations which you decide to bring forward we shall reserve any comments we may have until this has been concluded.	Noted.
Town & Parish Councils		
Cransley	No Comment	
Pytchley	No Comment	
Walgrave	No Comment	
Orlingbury	No Comment	

### **Additional Consultation**

Throughout the duration of the project, the Neighbourhood Plan Steering Committee have used the Parish Magazine which has a village wide household distribution to provide regular updates and maintain general ongoing awareness in the village of the project.

The Neighbourhood Plan Steering Committee participated in the Broughton Village Show in September 2015 with general information and points of interest raising village awareness of the Broughton Neighbourhood Plan project (photos are shown below).

Progress on the Neighbourhood Plan is reported at Broughton Parish Council Meetings and minuted accordingly.

During the course of the process, the Neighbourhood Plan Steering Committee have met with:

- Broughton Primary School Headteacher
- Uppingham Neighbourhood Planning Group
- Spratton Neighbourhood Planning Group

